EXAMINERS’ REPORT

June 2015 examinations

Subject F104 — Pensions & Other Benefits
Fellowship Principles

INTRODUCTION

The attached report has been prepared by the subject’s Principal Examiner. General comments are provided on the performance of candidates on each question. The solutions provided are an indication of the points sought by the examiners, and should not be taken as model solutions. As a rough guide, half a mark would be given to each distinct and relevant (and reasonably significant) point made, up to the maximum number of marks for that sub-section of a question. Although any one point in the solutions may often show a number of acceptable sub-points, credit would usually only be given for one or two of these sub-points for any given point.

QUESTION 1

Compare and contrast the funding system used for occupational pension schemes in the United Kingdom and in South Africa with the book reserving system used in Germany. Give a concise description of each and set out the advantages that each system might have over the other.

Solution 1

In the UK and RSA:

• Occupational pension schemes are approved by the financial authorities
• They consist of a Trust arrangement with a set of Rules
• Assets are accumulated in advance of benefit payments
• Assets are held in trust separately from the sponsoring company
• The company accounts may include items of provision or prepayment to reflect any under or over-payment of contributions to the pension scheme.
In Germany:

- Pensions are paid directly by the Employer
- Book reserves are set up in the company balance sheet to reflect the pension liabilities
- The pensions are partly protected in the event of insolvency of the employer by the high priorities given to the pension liabilities
- Further protection is provided by insurance (often organised by industry) and bank guarantees
- Cost of insurance is met by levies on the companies, based on their pension liabilities, and raised as and when needed.

Advantages of UK and RSA systems:

- Security of having assets unaffected by fate or decisions of the sponsoring employer.
- Discipline of funding during working lifetime of members to ensure that only affordable benefits are promised.
- Some flexibility about pace of funding (subject to accounting standards allowance for under/over contributions in the short term).
- Avoids fluctuating insurance premiums, which may be large in times of recession when companies can least afford them.
- Avoids well-managed companies subsidising the risks of poorly managed companies
- Presence of an insurance scheme may encourage companies to be less careful about their pension benefits
- Avoids liquidity problems e.g. on redundancy
- Pension fund assets are a source of borrowing for government

Advantages of the German system:

- Less opportunity cost for employer. Get a higher return on internal investment rather than external
- UK funds can wind down with a deficit, in which case they do not have the advantage of insurance
- Security for members’ benefits is very high.
- Probably less expenses (investment, legal and actuarial)

General comments on student performance on the question (in italics):

As this was a purely bookwork question, one would have expected a much higher average than the 57% that candidates did average on this question.
**QUESTION 2**

Consider a defined benefit pension scheme which allows an option at retirement to commute up to one third of the pension for a tax-free cash sum. A fixed commutation factor is used of R10 per R1 of pension foregone. Mr X is about to retire with a pension of 2/3 of annual salary. He elects to take a tax-free cash sum of twice annual salary. The current market-related ‘true’ commutation factor is R8 per R1 pension foregone.

i. List the disadvantages of using market-related commutation factors

ii. What will be the percentage change in cost to the scheme of Mr X exercising the option?

**Solution 2**

i. Disadvantages:
   a. Because market rates are current and unpredictable, members will not know until retirement what the option would look like, making planning difficult.
   b. The calculation will be more complex (hence expensive) than for a fixed factor requiring some actuarial input.
   c. There will only be a small administrative window in which to perform the calculation timeously for the member.
   d. Members may perceive it as unfair when two members may get different values on different dates, though they are equal in every other respect.
   e. Possible perception of discrimination if rates are gender-based.
   f. Potential selection against the scheme when market rates are low (though members will tend to choose the cash anyway).
   g. Problem of choosing (or finding) a suitable financial instrument to provide an appropriate risk-free measure.
   h. The variable benefit will not be consistent with the other DB benefits which are a fixed promise.
   i. How to handle discretionary pension increases
   j. Possible difficulties relating to tax limits.

ii. ‘True’ value of Mr X’s pension = 2/3 AS x 8 = 5.333AS. Pension commuted by Mr X is 0.2AS. Balance of pension = (2/3 -0.2)AS = 0.4667AS. True value of Mr X’s package is 0.4667 x 8 + 2 =5.733AS. So scheme loses (5.733 – 5.333)AS = 0.4AS. Percentage loss is 0.4/5.333 = 7.5%

*General comments on student performance on the question (in italics):*

As this was a largely bookwork question with a simple application, one would have expected a higher average than the 50% that candidates did average on this question.
QUESTION 3

i. Describe the Entry Age method and outline the advantages of using it for a triennial valuation of a final salary pension scheme.

ii. Comment briefly on the impact on the valuation results of the following changes:
   a. Increasing the lump sum death in service benefit from twice annual salary to three times annual salary.
   b. A 5% discretionary increase to pensions already in payment.
   c. Changing the future service accrual rate from 1.67% to 2% of salary.
   d. Changing the spouse’s pension on death after retirement from 33% to 66% of the members pension.
   e. Reducing the assumption on entry age.

Solution 3

i. EAM:
   a. EASCR = (PV total service benefits on projected final earnings)/(PV total earnings over working life) for a new entrant at the assumed EA
   b. EAAL = (PV total service benefits on projected final earnings) – less (PV future contributions at the EASCR)
   c. Aim: to provide a fund sufficient to allow a stable contrib. rate throughout working life of employees, irrespective of number of new entrants
   d. EAMCR is the EASCR adjusted to allow for surpluses or deficits. The adjustment would depend on the period chosen over which to amortize the surplus/deficit
   e. Stability: EASCR always stable. EAMCR will remain stable if any new entrants join at assumed entry age. So copes well with changes to age/sex/salary/past service profile
   f. Security: very good. AL higher than for other methods. Based on projected salaries.
   g. Durability: Satisfactory as large AL provides a buffer against most unexpected events. Entries older that EA will cause a deficit and vice versa. Bulk transfer likely to cause a deficit since TV probably calculated on one of the other methods.
   h. Flexibility: Good, the high AL allows scope for flexible contributions.
   i. Liquidity: Good as AL is large
   j. Realistic: Depends on level of EA assumption. Usually lower that the PUMSCR which is perhaps the most realistic approach.

ii. Changes:
   a. If LSDB insured, SCR increases with risk premiums and AL unchanged. If not insured (e.g. for a large fund), then SCR increases. AL more complex but increases overall because average cost of life cover (over future working life) is is lower at EA than at average scheme age at valuation.
b. AL increases as it includes current pensioners. SCR unchanged

c. SCR increases by about 20%. \( AL = TSL - SCR \times \text{Ann} \) and \( TSL = \text{PSL(unchanged)} + \text{FSL(increases)} \). So increase in FSL broadly offsets increase in SCR \times \text{Ann}. So AL broadly unchanged

d. SCR and TSL both increase by a similar %. Hence AL also increases by that % (with the possible exception of existing pensioners – the question is not clear on this point)

e. Cost of benefit accrual increases with age, provided that inv rets > sal incr. So lower EA means lower SCR. As TSL unchanged, AL increases and a deficit appears. The change in EAMCR will depend on period over which deficit is amortised.

General comments on student performance on the question (in italics):

It should have been understood from the context of the question that EAM valuation results were being referred to. Candidates who indulged in discussion of other funding methods were not penalised but gained no credit while wasting time. The first part of the question, being bookwork, was reasonably well-answered, but candidates had difficulties with the applications under the second part. It was often forgotten that ‘valuation results’ included not just liabilities but also SCR. A common error under b was to have a discussion about pension increase assumptions which was irrelevant.

QUESTION 4

You are the Actuary to a large, funded, defined benefit pension scheme that has been operating for many years. The only death benefit in the scheme is a death-in-service benefit consisting of a return of member contributions with 2% compound interest per annum. There are no separate death benefit arrangements for the members either. The trustees feel that this benefit is archaic and that it does not meet the needs of the members. They wish to undertake a comprehensive review of the death benefits for all classes of members and you have been asked to comment as follows:

i. Comment on the appropriateness of the current death benefit

ii. Describe the typical ranges and types of benefit that the trustees may consider

iii. The trustees are undecided about whether some or all of the suggested benefits should be self-insured within the scheme or insured with a reputable underwriter. Discuss the structures and factors they should consider

Solution 4

i. Appropriateness:

a. The current benefit would have been common in earlier years, but would now be regarded as out-dated
b. Would not be adequate for members needs, particularly after shorter service when there has been little time for accumulation

c. Would be seen as unfair to only get back own contributions and not have any share of the contributions

d. Would be seen as unfair to earn only a 2% return on contributions whereas the fund returns are usually higher

e. Takes no account of member’s circumstances, number of dependants, etc

f. Will increase all the way to NRA whereas member’s needs may peak at an earlier stage (e.g. with a younger family)

ii. Types of death benefit:

a. Death in service:
   i. Fixed lump sum - may currently range from R500k to R1m (in RSA)
      1. Very unusual because of vulnerability to inflation
      2. Does not necessarily relate to the member’s standard of living
   
   ii. Multiple of annual salary – ranging from 1x to 6x, depending on what other benefits there may be
      1. Inflation-proof and related to std of living
      2. May pay on accidental death even if medical evidence outstanding

iii. Spouses pension - ranging from 40% to 60% of member’s salary
      1. Could also be % accrued or prospective pension
      2. But the latter may be inadequate for younger members or older entrants
      3. Definition of spouse can be quite inclusive

iv. Children’s pension ranging from 10% to 25% of spouses pension
      1. To a maximum number of children at any time – usually 2-3
      2. To a maximum age, e.g. 18-21, maybe older if in full-time study
      3. Usually double the children’s pension if no spouses pension payable.

v. Sometimes risk benefits offered on a ‘sum-at-risk’ basis, i.e. off-setting part of the intended sum assured with the actuarial reserve released on death.

vi. Often flexible risk benefits may be offered
   1. This raises anti-selection problems which must be managed
   2. Also results in extra administration

vii. Return of contributions with fund returns
    1. With some share of “employers’ contributions” via a vesting scale

b. Death-in-retirement:
   i. Spouses pension – typically 50% - 67% of member’s pre-commutation pension
   ii. Children’s pension – as above
   iii. Usually a small lump sum to meet funeral costs.
   iv. Guarantee period- typically 5-10 years. Implemented as continued pension payments or commuted to a lump sum
   v. For early retirements, DiS LS may continue to NRA
c. Death in deferment:
   i. Depends a great deal on the legislative environment
   ii. At least a return of contributions in line with above
   iii. Sometimes a discounted value of accrued future pension

iii. Insurance?
   a. Lump sum benefits:
      i. Return of contribution benefits funded, no insurance necessary
      ii. If there is a release of surplus on death, consider whether it be used to reduce
         the funding contribution or the insurance premiums
      iii. Larger schemes can self-insure
         1. But would still want catastrophe or ‘stop-loss’ cover
      iv. Consider trustees attitude to risk
      v. Vulnerability of scheme to adverse mortality experience
      vi. Concentrations of risk
      vii. High risk occupations
      viii. Loss of profits to insurer
      ix. Possible profit-sharing arrangements
      x. Possibility of experience rating in the future
      xi. Protect against insolvency or low funding levels
      xii. Alleviates possible liquidity problems (unlikely here)
      xiii. Advantage of free-cover limits vs need for underwriting
      xiv. Benefit of insurers risk assessment expertise
      xv. Possible competitive rates
      xvi. Easier for 3rd party to repudiate claims where appropriate

b. Spouses Pensions - all of above considerations relevant, but:
   i. Potentially large strains, e.g. young spouse
   ii. Less competitive market
   iii. Liquidity even less likely to be a problem
   iv. Insure directly or approximate by LS insurance
      1. If a LS approach beware of possible strains if LS does not allow for
         pension increases in line with valuation assumptions

c. Possible structures for risk benefits:
   i. Could be self-insured within the fund – possible for a large fund
      1. But still need for catastrophe cover as above.
      2. There may have been a lot of data available for pricing purposes.
   ii. Could be benefits of the scheme but reinsured with an underwriter
      1. Need to make sure scheme is aligned with underwriter’s conditions
      2. E.g. avoid situation where u/w repudiates but scheme still liable to pay
      3. Usually handled with a clause in rules limiting any benefit payment to
         what is received from the u/w
iii. Could remove the benefits from the scheme (apart from funded benefits) and put the risk in separate risk schemes.

iv. Or various combinations of the above 3 structures
1. E.g. may insure lump sums but self-insure pensions
2. Different categories of benefits for members with or without dependants
3. Additional benefits for executives (have relatively larger needs)
4. Note that there may be different tax treatment of benefits arising from the pension scheme than those arising from a separate risk scheme.
5. Different classes of members may have different tax preferences.

**General comments on student performance on the question (in italics):**

As this was a largely bookwork question with a simple application, one would have expected a higher average than the 56% that candidates did average on this question. Candidates generally just did not generate enough points. Marking was generous in that credit was usually given even when points appeared under the wrong section (but not double-counting, of course). No credit was given for ‘legislation requires the scheme to insure’.

**QUESTION 5**

A large defined benefit scheme has been operating for some years in a developing country which has a vigorous and growing economy. The scheme is funded by member contributions (a fixed percentage of pensionable salaries) and employer contributions (balance of cost as determined triennially by actuarial valuation). The pension benefit on retirement is 2% of final pensionable salary for each year of scheme membership.

The government has unveiled plans to introduce a State old age pension (SP) of 50% of national average earnings each year, payable from age 65 for all citizens. The SP would be funded from general tax revenue.

i. Discuss the advantages and disadvantages of amending the scheme retirement benefits to take the SP into account.

ii. Describe 3 methods of amending the benefits and contributions so that the original overall target benefit is maintained for a member with 30 years of service. Illustrate with equations/numerical example.

iii. Discuss the advantages and disadvantages of each method. Consider members with different levels of earnings and service. Consider other practical issues, including possible transitional arrangements. Illustrate with same numerical example.
Solution 5

i. Advantages and disadvantages of the change:
   a. Scheme acquires a sudden surplus on introduction of the change +
   b. But members would feel that their accrued benefits have been reduced –
   c. Thereafter risks of changes in the level of SP-
      i. If SP increase less than scheme salary increase assumption
         1. Surplus accrues to the scheme+
         2. But members aggrieved at reduction in scheme benefit-
      ii. If SP increase greater than scheme salary increase assumption:
          1. Reverse of the above points+–
   d. In general, reduces costs for the scheme sponsor+
   e. But difficult to achieve accurately –
   f. In general, extra administration with consequent costs –
   g. Scheme NRA may differ from 65:
      i. May need increased (bridging) pension up to 65 –
      ii. Similar problems on early retirement –
      iii. Would exacerbate perceived discrimination if scheme NRAs differ by gender.

ii. Methods of integration:
   a. Reduced accrual rate e.g. 1.75%
      i. To meet target at 30 years: 30x.02xFPS = 30x.0175xFPS + SP
      ii. Requires FPS = 13.33xSP = 6.667xNAE
   b. Explicit deduction of fraction of SP depending on service
      i. To meet target at 30 yrs: 30x.02xFPS = 30x(.02xFPS – SP/30) + SP
      ii. Meets target for all levels of earnings (but see below)
   c. Reduce pensionable salary depending on SP
      i. E.g. Adj FPS = FPS – 1.67SP
      ii. To meet target at 30 years: 30x.02xFPS = 30x.02x(FPS – 1.67SP) +SP
      iii. Meets target for all levels of earnings (but see below)

iii. Advantages and disadvantages:
   a. Reduced accrual rate is rather approximate
      i. Only hits target for a specific level of earnings
      ii. More generous to lower paid members and vice versa
   b. Explicit deduction hits target at 30 years for all levels of earnings
      i. But produces negative benefit for low earnings (below 1.667SP or 0.833NAE in our example)
      ii. Difficult to produce consistent basis for ee contribs(if contributory)
      iii. More generous to lower paid members and vice versa
c. Adjusted FPS hits target at 30 yrs for all levels of earnings
   i. Has a consistent basis for treating contributions
   ii. But produces negative benefit for low earnings (below 1.667SP or 0.833NAE in our example)
   iii. More generous to lower paid members and vice versa

d. Transition:
   i. Members aggrieved by sudden drop in scheme benefits
   ii. Perhaps peg accrued benefit in nominal terms until increased salary and service take it higher.

General comments on student performance on the question (in italics):

There are 3 standard approaches in the reading. Candidates seemed to be unaware of these. Some candidates did come up with alternatives, but these were not well-handled. This question, a 20-marker, was very poorly handled on the whole.

QUESTION 6

You are the Actuary to a medium-sized defined benefit (DB) scheme in South Africa. The scheme provides typical benefits, in particular on death, ill-health retirement and normal retirement. Legislation requires that certain minimum benefits should apply on exit from the scheme. The minimum benefit for a DB scheme is the present value on a prescribed basis of the pension, accrued at exit and payable from normal retirement age (NRA). For a defined contribution (DC) scheme the minimum benefit would be the accumulated share of fund for the member at the date of exit.

You have just completed a triennial valuation which, unfortunately, indicates a significant increase in the employer’s contribution rate because of poor experience relating to various valuation assumptions. The Financial Director (FD) is unhappy with this and has suggested that the scheme be converted to a DC basis of operation. The FD also said that “It is vital that members should have a good chance of achieving exactly the same benefits with the DC model” and has suggested this could be achieved by calculating for each member at conversion (or future entrance to the scheme) the appropriate funding rate that would remain fixed.

You have been asked to comment on the proposal. Outline the questions you may ask and the points you would make which should cover, but not be restricted to:

   i. The factors you would take into account in calculating the employer and employee funding rates, noting any areas where you would seek clarification from the FD.
   ii. Difficulties arising from the use of assumptions.
   iii. The effects of investment strategies.
   iv. Practical aspects.
Solution 6

(In general, half a mark allocated to each point)

Benefits:

- Ask which benefits are expected to be “exactly the same”
  - E.g. normal retirement, death, withdrawal, early ret, ill-health ret etc
  - Targeting to fund for any one of these benefits will almost certainly result in missing the target (either over- or under-funding) for the others
  - If you fund to ensure that all benefits are achieved, this may result in significant additional cost to the employer
  - If only one benefit is to be targeted, probably best to use normal ret benefit
    - Need to ask the FD what he intends.

- Some of the death benefits are almost certainly insured or, if not, will need to be insured under the new DC set-up
  - Since the DC accumulation for younger or shorter serving members will be insufficient to fund the benefits
  - So EC will be subject to future fluctuation in risk premiums (i.e. will not be fixed)
  - But this element of fluctuation will be relatively small.

- DC schemes usually allow flexibility at NRA as to how the SoF would be used to provide benefits.
  - Members could only exercise such choice on the understanding that their eventual benefits might not be “exactly the same”
  - Since ‘choice’ is attractive, this might ameliorate cases where the DC accumulation falls short of target.

- Since current pension increases are probably discretionary, it would be difficult to determine what would constitute “exactly the same benefit”
  - Reference to the pension increase policy document may provide a standard here.

- The extent to which there might be a benefit guarantee, e.g. a DB underpin (to achieve ‘exactly the same benefit’)
  - The EC will be subject to fluctuations with experience,

Employers’ contribution rate (EC):

- Check whether the FD intends a single average EC or whether it, in fact, consists of many different rates, unique for each individual.
  - If an average rate for all, the target benefit is unlikely to be met for many of the members
  - If many ‘unique’ rates, there will be considerable administrative complexity
  - How will the contribution rate be split between the employer and member (MC)?
    - Probably maintain the current member contribution rate – least likely to cause objections.
- Theoretically possible that the contribution rate may be less than the current MC (for younger members)
- The EC will vary between members and may be seen as unfair.
- Equity could be restored by a ‘cost to company’ or ‘salary sacrifice’ approach
- This too would have its problems as some members may have to take a reduction in take-home pay over the transition and that would be perceived as unfair as well.

**Assumptions:**
- The contribution rate would be calculated on various assumptions
- E.g. investment returns, salary increase, annuity rates at NRA and allowance for pension increases.
- To the extent that these are not met in experience, the target benefit will be missed.
- Could use the current funding valuation basis:
  - But these assumptions would contain margins for prudence
  - This would tend to over-fund the benefits (with increased cost to employer)
  - Particularly any allowance for pension increases would ‘vest’ the value of the increases in the member
  - Whereas currently, the increases are probably discretionary (i.e. under the control of the trustees to some extent)
- So there would be a strong argument to use a ‘best-estimate basis’ to avoid any deliberate over-funding.
  - Theoretically, this could result in under-funding in 50% of cases
  - Not a good outcome if members are expecting “exactly the same benefits”
- It would be possible to detect likely underfunding for an individual at an early stage
  - and corrective action could be taken by recalculating (increasing) the contribution rate
  - This would mean increasing costs for the employer.
  - There would also be additional costs arising from the additional administrative and actuarial input needed
  - Just what the FD wished to avoid.
- The DC contribution rate calculated on a best-estimate basis will be different from the DB contribution rate on the valuation basis:
  - Lower in that margins for prudence are stripped out (which may result in underfunding, as above)
  - But higher in that mortality and other decrements would be ignored
    - In the DC set-up there would not be the possibility of cross-subsidies between survivors and non-survivors as is often the case in DB arrangements
- An assumption about annuity rates at NRA would be needed in both the DB and DC approaches:
In the DB case, the benefit is not affected if the actual experience differs from the assumption and inter-generational cross-subsidies help to stabilise the costs.

In the DC case differences in experience will result in different benefits for members, i.e. the members carry the risk of an adverse movement in the annuity rates.

Investments:

- A majority of DC funds (in South Africa) allow investment choice for members (usually a limited number of choices):
  - This potentially implies different investment return assumptions for different members.
  - Having made a contribution rate calculation with an investment return assumption appropriate for the member’s initial choice of investment strategy, the member may in future change that choice, possibly invalidating the initial calculation.
  - One could set up a ‘standard’ investment strategy, probably with a life-stage approach which would:
    - Invest in real assets at younger ages to meet the inflation risk
    - Move to more capital secure assets near to retirement ages to protect tax-free lump sums
    - Unfortunately reduce the overall returns somewhat.
  - The initial contribution rate calculation would be based on this ‘standard’ investment choice.
  - Make it clear to members that choosing a different investment medium would increase the risk of missing the benefit target.
  - Unfortunately one would also have to avoid implying that choice of the ‘standard’ investment medium will ensure hitting the benefit target.

- It should be noted that the move to a DC approach will transfer all the risks of under-performance of the investments from the employer to the member’s (which may result in them missing the targeted benefit).

- The more risk-averse members are likely to choose the more ‘secure’ investments which are likely to give lower returns (and hence lower than targeted benefits).

Practical Aspects:

- Individual contribution rate calculations at conversion/joining:
  - Will tend to be cumbersome and expensive (actuarial input needed)
  - May be able to set up a standard table based on age and gender which could relieve the admin and cost implications.

- There will be different rates by gender:
  - Female rates will be higher (live longer in general)
  - Could be viewed as discriminatory
• Overall costs will depend on the age/gender profile of the membership. This might change over time.
• Ongoing administration will be expensive/onerous (plethora of contribution rates)
• Difficult for members to compare benefits with peers and the market
• As indicated above, there may be some IR issues and loss of staff to competitors
• Indications are that the current DB scheme is in a deficit. This means that the starting values on conversion to DC may be somewhat less than the actuarial reserve. This would push up the required contribution rate.
• Considerable communication to members will be needed:
  o Both initial and on-going, some of it in the form of an education program
  o How would one motivate members to accept the proposed set-up given that they are taking on investment risk.

*General comments on student performance on the question (in italics):*

This was a 30-marker that was very poorly handled and this had an impact on the overall results. The question required clear thinking but was often answered with lists of standard points which did not engage with the actual context of the question. For example sometimes, when asked about the effects of investment strategy, the suitability and characteristics of various asset classes were discussed at length. As has been mentioned on previous occasions, some candidates have developed a style of answering which consists of a ‘mind dump’ of numerous questions, without any structure and without indication of relevance, if any. For example, many of the questions were about things that you (as actuary who had just completed a valuation) would know. You could be commenting on the implications of possible facts, but not asking the questions. Little credit was given in these cases. Marking was generous in that credit was usually given even when points appeared under the wrong section (but not double-counting, of course).